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Executive Registry

77-576/10

2 March 1977

MEMORANDUM FOR: Admiral Stansfield Turner

SUBJECT: Responses to your Request for List  
of Problems and Issues Requiring  
your Immediate Attention

The ADCI recommends that you address the following actions and schedule the following briefings with representatives of the components listed below as soon as possible after your return from Europe:

## 1. Office of Legislative Counsel:

Approve return of the transcript of your confirmation hearings, as edited in a minor way, to SSCI, and review of commitments made by you during the session.

## 2. Office of General Counsel:

25X1 CIA relations with the Justice Department, especially the key pending cases: ITT/Chile, Moore and Boyce/Lee, [redacted] The role of the Attorney General under E.O. 11905.

## 3. Deputy Director for Operations:

Ongoing Covert Action operations, sensitive agent operations, and CIA/State Department relations which are currently a subject of negotiation.

Please note, in connection with Item 2 above, the ADCI's short memo to you which is attached.

Also attached is a list, in priority order, of topics Component heads would like to discuss with you at your earliest convenience. In the light of this list, it would be appropriate to schedule meetings with the representatives of those offices as soon as feasible.

25X1 [redacted]

SA/DCI

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1 March 1977

NOTE FOR: Admiral Turner

Stan:

I believe that your view concerning your priority attentions are well considered and on the mark.

In addition, however, to looking to the SecState, SecDef and NSC Advisor, you should add to them, I believe, the Attorney General and the Department of Justice. To me the most striking thing about the current and likely future state of American intelligence is the increasing impact of legal issues and findings concerning intelligence activities. This has taken DCIs more and more into the field of carrying out dialogue and negotiations with the Attorney General and there are a number of crunch issues and Catch 22s in this whole field. It is vitally important that you become aware of some of these issues, and I have asked General Counsel Tony Lapham to schedule some time for discussions of these matters with you looking ahead to a series of meetings between top CIA officials and top Justice officials so that a process of mutual education and understanding can take place.

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E. H. Knoche

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NOTE: This is a summary list of priority items. The memos submitted by the components listed below are attached and tabbed.

OLC:

- a. Schedule briefings to prepare for NFIP budget hearings. (DCI first appearance 15 March.) Support provided by IC Staff and CIA Comptroller as required.
- b. Schedule meetings with appropriate Hill Committee Chairmen, especially Zablocki (House International Relations), Sparkman (Senate Foreign Relations), and Senator Case (Ranking Minority Member) for briefings on Covert Action and on the Cast Act requirements to report on certain CIA/foreign liaison agreements.
- c. Meeting with Speaker of the House to discuss question of House oversight arrangements.
- d. Attend Tuesday breakfasts at CIA for Congressmen.

OGC:

CIA (and other Community agencies) relations with the Intelligence Oversight Board under E.O. 11905.

D/DCI/IC:

- a. PRM-11 (Intelligence Structure and Mission): issues and new approaches; related topics.
- b. Review of NIE 11-4 (Soviet Strategic Objectives) analysis.

NIO:

- a. PRM-10: Military Force Posture: problems of intelligence resource mobilization for this study. (IC Staff also will contribute.)
- b. NIE 4-1-77: Warning of War in Europe: its relation to PRM-10.
- c. Pros and cons of the NIO system: the pressure on NIO staff created by tasks set by the new Administration, and related manpower needs.
- d. Intelligence support provided President Carter to date.

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A/DCI (Press):

- a. Scheduling of recommended DCI appearances for March.
- b. DCI approach to public affairs from CIA and Community viewpoints. Recommendations and request for guidance.

DDA:

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b. FBI investigations of unauthorized disclosures: problem of Justice Department position that investigations should lead to possibility of prosecution. (OGC also will comment.)

c. FOIA burden: should CIA seek relief from Act? (OGC also will comment.)

d. Problem of rewriting of E.O. 10450 on Suitability Requirements for Government Employment: suggested version expected to be completed end March by OMB/Civil Service Commission probably will not meet Intelligence Community needs.

DDS&T:

No immediate problems, but would like to brief on DDS&T functions and resources, particularly those involving NRP and

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DDI: (No Tab)

No immediate problems or issues, although would contribute to NIO discussion of pros and cons of NIO system.

DDO:

No immediate problems except as discussed on covering memo.

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IG: (No Tab)

No immediate problems or issues, but will contribute as required, including OGC comments on CIA relations with IOB.

Comptroller:

No immediate problems; will be involved in budget briefings.

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28 February 1977

MEMORANDUM FOR: See Distribution

SUBJECT: Priority Problems and Issues  
for Admiral Turner's Immediate  
Attention

1. Admiral Turner wishes a prioritized list developed of problems and issues which will require his immediate attention after his return from Europe the night of 2 March. This memo is a request that each addressee prepare such a list of priority problems and issues, each item accompanied by a short descriptive paragraph, and deliver the list to the O/DCI by 1200 hours, Tuesday, 1 March. This office in consultation with ADCI will develop a master list for Admiral Turner's information, to be delivered to him the evening of 2 March.
2. To assist the development of these lists, Admiral Turner has cabled his views on the overall priority of effort concerning, "people to see and meetings to have," as follows:
  - a. Preparation for twice weekly meeting with President.
  - b. Preparation for NSC meetings.
  - c. Preparation for PRC/SCC meetings.
  - d. Congressional relations.
  - e. Relations with NSC Advisors, Secretary of Defense, Secretary of State, Attorney General/Justice Department.
  - f. NFIB meetings, NFIB relations.
  - g. Meetings with staffs (i.e., Community and Agency).
  - h. Press relations.

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3. It is expected that background material requests for the full briefing of Admiral Turner on particular problems and issues will be prepared and held in the offices concerned until required by O/DCI.



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SA/DCI

Distribution:

ADCI  
D/DCI/IC  
D/DCI/NI  
DDA  
DDO  
DDS&T  
DDI  
OLC  
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Comptroller  
A/DCI  
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INTELLIGENCE COMMUNITY STAFF

Executive Registry

77-576/9

1 March 1977

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NOTE

Re our conversation, these are topics  
that were suggested:

PRM-11

PRM-11-related Topics

NFIP Budget Hearings

PRM-10 - Military Force Posture

Review of Analysis on Soviet  
Strategic Objectives

PRM on U. S. National Space  
Policy

Admiral Murphy has text describing  
them.

Richard J. Kerr

Executive Officer

Intelligence Community Staff

INFORMATION



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28 FEB 1973

SUBJECTS REQUIRING ADMIRAL TURNER'S  
IMMEDIATE ATTENTION

PRM-11

The DCI's input to this PRM should be discussed with Admiral Turner as a matter of first priority. Formation of a task force under DCI sponsorship, briefing/tasking of NFIB and PRC, and the role of the IC Staff in the review should be included as topics. The DCI does not have the responsibility for drafting the entire PRM; section 1 is to be under the direction of the Attorney General and section 3 is the responsibility of the Special Coordination Committee. However, the DCI should develop a comprehensive plan and detailed terms of reference tying together the entire PRM. This could be offered at the first opportunity in an attempt to bring focus and expertise to the exercise.

PRM-11-related Topics

There are several outstanding issues which probably will be encompassed by PRM-11 but which may require action or at least more immediate attention by the DCI. These include a decision on the form and substance of the NRO charter, legislation on the protection of sources and methods, legislation to establish the position of the second Deputy to the DCI (D/DCI/IC), and a legislative charter for the IC Staff. In addition, the DCI should be kept informed about the organizational review currently under way in the Office of the Secretary of Defense.

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NFIP Budget Hearings

At present, Admiral Turner is listed as a witness for only one Congressional budget hearing: the intel-related briefing of the SSCI on 16-17 March. However, NFIP hearings are scheduled for the HAC on 9 and 10 March, and an NFIP budget overview is scheduled with the Senate Appropriations Committee on 16 March. In addition to receiving briefings on the NFIP and ICS budget, Admiral Turner may wish to attend some or all of the hearings.

PRM-10 - Military Force Posture

This PRM requests an overall review of U. S. military force posture as well as a net assessment. The DCI's role in this PRM is unclear, but the intelligence input to the net assessment clearly is of significance.

Review of Analysis on Soviet Strategic Objectives

One of the most important substantive problems is an assessment of ways to improve in-depth analysis on Soviet strategic objectives. The IC Staff together with the NIOs have several activities under way in this area. An even more fundamental issue is the future of national estimates and the process through which they will be developed.

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PRM on U. S. National Space Policy

A PRM is about to be issued requesting a review of U. S. space policy. Under direction of the NSC, the IC Staff, elements of the DoD, NASA, several civil agencies and the State Department have been working to develop a terms of reference. This review will address U. S. military, intelligence, and civil space programs, and it will have major implications for U. S. intelligence collection.

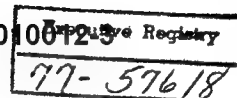
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1 March 1977

MEMORANDUM FOR: Special Assistant, DCI

FROM: Anthony A. Lapham  
General Counsel

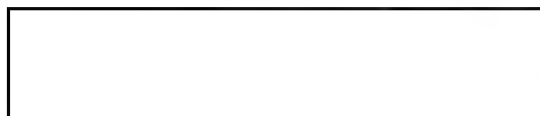
SUBJECT: Priority Problems and Issues for Admiral Turner's  
Immediate Attention

The following items do not belong at the top of Admiral Turner's list of priorities, but both are items that I would like to talk to the Admiral about soon after his return.

1. CIA (and other Community agencies) relations with the Intelligence Oversight Board under E.O. 11905. Nature of the reports required to be filed, frequency of reports, etc. Also the IOB functions (reporting to the Attorney General and the President, etc.).

2. CIA relations with the Department of Justice. The role of the Attorney General under E.O. 11905. The key pending cases: ITT/Chile; the two espionage cases, Moore and Boyce/Lee;

25X



Anthony A. Lapham

25X

*Successor/DCI*

## ROUTING AND RECORD SHEET

SUBJECT: (Optional) Approved for Release 2004/02/23 : CIA-RDP80M00165A002600010012-3

77-57618

FROM:

Deputy Legislative Counsel

### EXTENSION

NO.

4151

DATE \_\_\_\_\_

1 March 1977

**TO:** (Officer designation, room number, and building)

DATE \_\_\_\_\_

RECEIVED

**FORWARDED**

OFFICER'S  
INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1.

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2.

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Attached is the listing you requested. What I have not included is a session with Inouye and Hart, as we were informed that [REDACTED] would do that.

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FORM  
3-62

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**USE PREVIOUS EDITIONS**

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## PRIORITY PROBLEMS AND ISSUES

### Congressional Relations:

#### A. Budget Hearings

Although some budget hearings have already been held, nine additional budget hearings are scheduled between 8 March and 28 March, relating to the budgets of the NFIP, IC, CIA, intelligence-related programs. Recommendations on Admiral Turner's attendance at these sessions is made on the attached listing.

#### B. Proposed Covert Action and International Agreement Briefings

These briefings would be separate and preliminary to the proposed introductory briefings covered in (C) below. The covert action and international agreement (Case Act) session should be held with Chairman Clement Zablocki, House International Relations Committee. Former Chairman Thomas Morgan dispensed with Hughes-Ryan briefings because of leakage of information from the Subcommittee securing these briefings. This situation should be rectified with Zablocki, and he should be updated on current covert action programs. The session with Zablocki will be important in establishing a modus operandi with this particular Hughes-Ryan committee. The session also would be a good forum for compliance with the Case Act by reporting on certain agreements between the CIA and foreign liaison services which the Department of State has ruled are covered by the Case Act. Admiral Turner should also meet with Chairman John Sparkman, Senate Foreign Relations Committee, and Ranking Minority Member Senator Clifford Case to report on the Case Act agreements and to review with them any questions he or they may have on covert action briefings. These briefings have not been scheduled pending clearance by the White House.

#### C. Proposed Introductory Briefings

There is a need for an introductory session between Admiral Turner and committees other than the Senate Select Committee on Intelligence and Appropriations Committees which share some oversight responsibility, e.g., House Armed Services Subcommittee on Intelligence and Military Application of Nuclear Energy, Senate Armed Services Committee, Senate Foreign Relations Committee, and House International Relations Committee. A worldwide wrap-up briefing of these Committees would be a good way to initiate the relationships and is generally expected by the Committees.

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D. Volunteering Substantive Intelligence Briefings

Attached is a listing of substantive intelligence briefings which we are working on to comply with Admiral Turner's request. List A covers our major committees. List B reflects nine subjects on which we are prepared to brief committees with which we normally have little contact. It is anticipated that Admiral Turner would not necessarily become involved in the List B briefings but rather that they would be delivered by teams of experts, however, he might want to introduce the briefers or actually participate in some of the briefings. We will be firming up dates for these briefings over the next two weeks.

E. Freshmen Breakfast

Twelve Freshmen Democrats from the House of Representatives will break bread at CIA Headquarters on 8 March. All Freshmen Members of the House have been invited to these sessions which will be run for groups of twelve on every Tuesday, the 15th, 22nd, and 29th of March, as long as interest is sustained. There are 47 Freshmen Democrats. We are working on the Freshmen Republicans but they are not organized for such sessions as of this time. We are contacting Freshmen Senators, one by one, on a target of opportunity basis.

F. Complete Courtesy Calls on the Hill

Attached is a revised courtesy call list which doesn't include the Members who Admiral Turner has already seen.

G. Meeting with Speaker

It is important to schedule an early session with the Speaker in an attempt to iron out oversight problems in the House, e. g., Select Committee with more or less exclusive jurisdiction and with effective procedures against disclosures. Related to this issue would be guidance for dealing with ongoing inquiries by other committees, such as the House Select Committee on Assassinations (if it gets off the ground) and the inquiries into the KCIA by both the House Committee on Standards of Official Conduct and the House International Relations Committee.

H. Review Confirmation Transcript Before it is Sent Back to the Senate Select Committee on Intelligence

Admiral Turner should review the confirmation transcript before it is sent back to the Senate Select Committee on Intelligence. For Admiral Turner's information, a status report on follow-up actions will be attached to the transcript.

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Intel.  
Briefings

ON-LINE BRIEFINGS

1. Issue : The Soviet Navy--an examination of the Soviet Navy's missions, fleet composition, and trends.
- Classification : Top Secret Codeword
- Customer : Senate Armed Services
- When : Week 28 February or 7 March (probably latter)
- Who : Dr. Stevens
- Status : Prepared
2. Issue : World-wide Intelligence Briefing--review of important intelligence issues and key developments.
- Classification : Top Secret Codeword
- Customer : Senate Armed Services
- When : After 9 March
- Who : Admiral Turner
- Status : Requires current update when time set
3. Issue : Soviet Civil Defense
- Classification : Top Secret Codeword
- Customer : House Appropriations Defense Subcommittee
- When : Next week or so
- Who :  OSR
- Status : Prepared



4. We have two additional briefings in which the House Appropriations Subcommittee on Defense has expressed some interest. These are:

Soviet Military R&D

Soviet Command and Control

Both are prepared.

PROPOSED BRIEFINGS

1. Issue : Soviet and Chinese Space Programs--  
an examination of on-going military  
and non-military programs as well as  
a look at trends for the future.  
  
Classification : Top Secret Codeword  
  
Potential Customers: Senate Commerce, Science, and Trans-  
portation Subcommittee on Science  
and Space  
  
House Science and Technology  
  
Providing Office : OWI
2. Issue : Foreign Civil Air Developments--  
a review of what the USSR, China, and  
others are doing in civil aviation  
both as domestic and international  
carriers; would include an idea of  
the trends we see ahead. We also can  
discuss the importance of air trans-  
port programs in other areas such as  
Western Europe and the impact of US  
competition, but would prefer not to  
try discussing world-wide civil air--  
the subject is too big for convenient  
briefing format.  
  
Classification : Secret  
  
Potential Customers: Senate Commerce, Science, and Tech-  
nology Subcommittee on Aviation  
  
House Interstate and Foreign Commerce  
  
Providing Offices : OER and OSI
3. Issue : The Impact of Fishing Zone Regulations--  
an examination of the economic, dietary,  
and enforcement problems, particularly  
in an increasingly hungry world.

Classification : Secret

Potential Customers: Senate Agriculture, Nutrition, and Forestry

Senate Commerce, Science, and Transportation

Senate Interior and Insular Affairs

House Merchant Marine and Fisheries

House Interior and Insular Affairs

House Interstate and Foreign Commerce

House Ad Hoc on the Continental Shelf

Providing Offices : OER & OGCR

4. Issue : The Soviet Hard Currency Debt--  
a look at the problems the Soviets face in making purchases in the West and the steps they are taking to alleviate the situation; also the impact on Soviet acquisition of plants and equipment.

Classification : Secret

Potential Customers: Senate Commerce, Science, and Transportation

Senate Banking, Housing and Urban Affairs

House Banking, Currency, and Housing

House Interstate and Foreign Commerce

Providing Office : OER

5. Issue : The World Energy Situation--the status of fossil fuel reserves and production with a review of US energy sources now and over the next few years; problems facing both the developed and underdeveloped nations; pricing and its

economic impact; the cohesiveness of OPEC; other energy sources now and in the future.

Classification : Secret

Potential Customers: Senate Energy and Natural Resources  
Senate Commerce, Science, and Transportation  
House Interstate and Foreign Commerce

Providing Office : OER

6. Issue : The Soviet Merchant Marine--a detailed examination of fleet composition, missions, construction, and trends.

Classification : Secret

Potential Customers: Senate Commerce, Science, and Transportation  
House Merchant Marine and Fisheries

Providing Office : OER

7. Issue : Key Foreign Positions on the Law of the Sea--an examination of major points at issue in the negotiations and where the key players stand on them.

Classification : Secret

Potential Customers: Senate Commerce, Science, and Transportation  
Senate Interior and Insular Affairs  
Senate Judiciary  
House Merchant Marine and Fisheries  
House Interior and Insular Affairs  
House Interstate and Foreign Commerce  
House Judiciary

Providing Office : OGCR

8. Issue : The World Economic Outlook for 1977--  
the impact of inflation, higher oil  
prices, trade, and various other fac-  
tors on the economies of the developed  
West, the Communist bloc, and the LDCs  
with a forecast of economic conditions  
for the rest of the year.

Classification : Secret

Potential Customers: Senate Commerce, Science, and Trans-  
portation

Senate Finance

Senate Budget

Joint Economic

House Interstate and Foreign Commerce

House Budget

Providing Office : OER

9. Issue : Technology Transfer--Soviet and Chinese  
efforts to acquire advanced technology  
in the West.

Classification : Top Secret Codeword

Potential Customers: Senate Commerce, Science, and Trans-  
portation

House Interstate and Foreign Commerce

House Science and Technology

Providing Offices : OSI and OER

Unclassified  
Date



## REVISED COURTESY CALL LIST

Senate Appropriations Intelligence Operations Subcommittee

\*Chairman John McClellan

\*Senator Milton Young, Ranking Minority Member

## Members:

Senators John Stennis, Daniel Inouye, Clifford Case

Staff: James Calloway

Guy McConnell

Senate Armed Services CIA Subcommittee

\*Chairman John Stennis

\*Senator Barry Goldwater, Ranking Minority Member (also listed under SSCI)

## Members:

Senators Howard W. Cannon, Thomas McIntyre, Dewey Bartlett

Senator Strom Thurmond (listed under SSCI)

Staff: Frank Sullivan

Senate Foreign Relations Committee

\*Chairman John Sparkman

\*Senator Clifford Case, Ranking Minority Member (also listed under SSCI)

## Members:

Senators Frank Church, Claiborne Pell, Gale McGee,

George McGovern, Hubert Humphrey, Dick Clark,

Joseph Biden (also listed under SSCI)

## House Leadership

\* Representative John J. Rhodes, Minority Leader

House Armed Services Special Subcommittee on Intelligence

\*Chairman Lucien Nedzi

\*Representative Bob Wilson, Ranking Minority Member

## Members:

Representatives Charles E. Bennett, Samuel S. Stratton,

William L. Dickinson

Staff: John Ford

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House Appropriations Defense Subcommittee

\*Representative Jack Edwards, Ranking Minority Member  
Members:

Representatives Robert L. F. Sikes, Daniel J. Flood,  
Joseph P. Addabbo, John J. McFall, John J. Flynt,  
Robert N. Giaimo, Bill Chappell, Bill D. Burlison,  
J. Kenneth Robinson, Jack F. Kemp, Elford Cederberg  
Staff: Ralph Preston  
Charles Snodgrass

House International Relations Committee

\*Chairman Clement Zablocki

\*Representative William S. Broomfield, Ranking Minority Member

\*Asterisk denotes First Priority, others are Second Priority

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Executive Registry

Priority Problems and Issues for Admiral Turner's Immediate Attention

DDA 77-1095 & DDA 77-1101

Michael J. Malanick  
ADDA

1 March 1977

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SA/DCI

Per your request for  
prioritized list of problems  
and issues which will require  
Admiral Turner's immediate  
attention, attached are items  
from this Directorate.

Michael J. Malanick  
ADDA

ADDA/MJMalanick:lm (1 Mar 77)

Distribution:

Orig RS - Addressee w/atts  
1 RS - ER w/atts

*Successor*  
DCI *bot*

1 MAR 1977

Executive Registry

77-57675

MEMORANDUM FOR: Special Assistant to the Director,

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FROM

:

Assistant for Information, DDA

SUBJECT : Priority Problems and Issues for  
Admiral Turner's Immediate Attention

REFERENCE : Memo frm SA/DCI (ER 77-576) dtd 28 Feb 77; same subj.

1. We would like to submit the following item as one worthy of Admiral Turner's early attention:

The Burden of the Amended Freedom of Information Act

The 1974 amendments to the Freedom of Information Act were such that the Agency for the first time became involved in any significant manner with Freedom of Information requests from the public. This fact, coupled with the sensational allegations and revelations concerning the Agency which were made in 1975 and 1976, has resulted in a situation where at the present time the equivalent of approximately 100 full-time employees is devoted to the processing of FOIA requests, appeals, and litigation. This resource commitment is exclusive of the considerable time spent on this matter by senior Agency executives.

A case can be made, that notwithstanding the administrative burden involved, that the very concept of FOIA is incompatible with the activities of a secret intelligence service. The question of whether or not to seek relief from the requirements of the Act should be addressed in some detail at an early date.

2. Detailed information relating to the above is available in various offices, such as O/DDA, OLC, OGC, IPS and can be provided promptly as may be required.



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Distribution:

- Orig & 1 - Adse
- 1 - C/IPS
- 1 - AI/DDA Chrono
- 1 - DDA Subject
- 1 - DDA Chrono
- 1 - ER

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Executive Registry

77-576/6

1 MAR 1977

MEMORANDUM FOR: Special Assistant to the Director

FROM : Robert W. Gambino  
Director of Security

VIA : Executive Officer to the DDA

SUBJECT : Priority Problems and Issues for  
Admiral Turner's Immediate Attention

REFERENCE : Memorandum from SA/DCI to multiple  
addressees dated 28 February 1977,  
same subject

In accordance with your directions the Office of  
Security submits the attachments as problems and issues  
that should be brought to Admiral Turner's attention.

  
Robert W. Gambino

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Atts

Distribution:

Orig & 1 - Adse  
1 - EO/DDA

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**Administrative - Internal Use Only**

**Boyce/Lee Case**

In mid-January 1977 Andrew Daulton Lee and Christopher John Boyce were arrested by the FBI on charges related to espionage on behalf of the Soviet Union. In substance, Boyce and Lee provided the Soviets with highly classified CIA information from TRW, Inc., Boyce's employer, for almost 1 1/2 years. At issue is the fact that the information passed to the Soviets directly concerns highly classified Agency relationships with foreign governments -- the public disclosure of which could seriously affect these foreign governments and U. S. Government technical intelligence collection efforts. Boyce and Lee have been indicted by a Grand Jury and trial is tentatively scheduled to commence on 22 March 1977.

### Edwin Gibbons Moore Case

On 22 December 1976 Mr. Edwin G. Moore II, a retired Agency employee, was arrested by the Federal Bureau of Investigation on espionage and other related charges. He allegedly attempted to deliver classified CIA documents to Soviet officials. Following his arrest a large number of classified CIA documents were recovered from Mr. Moore's residence. On 18 February 1977 Mr. Moore was indicted by the Federal Grand Jury. All counts in the indictment relate to the four most sensitive documents recovered. Agency representatives have had extensive meetings with representatives from the U. S. Attorney's office and the Department of Justice with regard to the manner in which the four documents may be introduced into evidence. At issue is the potential for public disclosure of the information within the documents through their introduction as evidence in court. This is aggravated by the requirement that documents so introduced must be accompanied by expert testimony as to precisely why the information is damaging to the national security. The Agency is cooperating with the U. S. Attorney's Office and the Department of Justice to determine the extent to which such expert testimony would be required to obtain Mr. Moore's conviction. We are attempting also to prevent the public disclosure of information of such significance to cause irreparable damage to the national security. Mr. Moore's trial has been tentatively set for 22 March 1977.

### Investigations of Unauthorized Disclosures by FBI

The Agency faces an impasse in the investigation by the FBI of unauthorized disclosure of classified or sensitive intelligence information. The Justice Department will not permit an FBI inquiry into a "leak" unless the material involved can be declassified before an investigation is initiated. In effect, there is no investigation unless there is the probability of prosecution. The Agency position regarding investigation of "leaks" is that the unlikelihood of prosecution should not deter investigation. Determination of the source of a "leak" would permit remedial or administrative action directed against the responsible individual. Further, establishing how or by whom information was compromised would permit establishment of more effective protective mechanisms to prevent serious "leaks" in the future.

~~Administrative~~ - Internal Use Only

Inclusion of "Black Arts"  
Warning in Termination Debriefings

It has been suggested to the President that the Agency may need the formal Termination Secrecy Agreement expanded to include a prohibition against the use of "black arts" outside the rigid perimeters of the Agency's duly authorized activities. This precaution, in the mind of the Office of Security, would be ill-advised. "Black Arts" even in their widest connotation would not apply to the majority of our employees. Secondly, even as a suggestion it carries the inference that the Agency is concerned that the individual may be considering embarking on a criminal career. Finally, the essence of the Termination Secrecy Agreement is the willingness on the part of the employee to obey the law. Those employees, if any, who might be harboring an evil intent would not be the least bit deterred by such an admonition.

~~Administrative~~ - Internal Use Only

## PROPOSED EXECUTIVE ORDER TO REPLACE EO 10450

In 1976 the Office of Management and Budget (OMB), acting as the agent for the Domestic Council, coordinated a proposed Executive Order entitled "Suitability Requirements for Government Employment" which was intended to supercede Executive Order 10450 of 1953 titled "Security Requirements for Government Employment." The Agency and the Security Committee of the Intelligence Community Staff took strong exception to the proposal as inadequate to protect classified information and sensitive intelligence information. The Agency also viewed the proposal as a possible abrogation or diminishment of the DCI's authority and responsibility relating to the Government's National Foreign Intelligence Program. OMB, in response to objections, initiated action to accomplish a rewrite; however, no action was taken on the matter prior to the change of administrations. Since the Carter Administration, the proposal has been referred back to the Interagency Advisory Group which is chaired by the Civil Service Commission. A meeting is set for the last week in March. CIA will be invited to participate; however, it is believed that the group will recommend the adoption of standards that still will not meet our criteria.

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17-576/4  
Succession / DCI Box

1 March 1977

25X1

MEMORANDUM FOR:

SUBJECT : Priority Problems and Issues for  
Admiral Turner's Immediate Attention

David,

Items for Admiral Turner's immediate attention in the area of my responsibility are essentially those concerned with the scheduling of his meetings with media representatives. Some of these have been handled as a matter of transition by this office. Many were discussed by the Admiral's staff while he was preparing for his confirmation hearings.

Following are items for immediate attention with appropriate recommendation in each case:

14 or 15 March

Time magazine has extended an invitation to a luncheon in Washington with the participation of bureau chief, Hugh Sidey, and two or three senior correspondents, as well as Hedley Donovan (editor-in-chief) and two or three senior executives from New York. Ground rules would be of our choosing.

Recommendation: Accept, unless you have a scheduling conflict, in which case, date can be postponed by a week or so. Ground rules should be "on background", with possibility of brief "on-the-record" portion.

19 March

You have accepted the invitation to be a guest at the head table of the Gridiron dinner. Virtually all Washington correspondents of note will be there, but the ground rules are traditionally and inviolably "off-the-record".

Succession  
DCI Box

20 March

CBS "Face the Nation" at 11:30 a.m. Off-the-record conversation with journalists on the previous evening will have given you a useful practice period for this live broadcast appearance. Talking points and questions and answers are being submitted separately.

20 March

In the afternoon you and Mrs. Turner will be guests at the Gridiron reception, a social occasion.

Week of 27 March

The New York Times has extended an invitation to a luncheon in Washington with the participation of bureau chief, Hedrick Smith, and two or three senior correspondents, as well as editorial executives from New York.


Recommendation: Accept for a day this week or next. Ground rules similar to those for Time magazine.

The Washington Post has also, so far informally, extended an invitation to an editorial board luncheon at a time of your choosing.

Recommendation: No action at this time.

Godfrey Sperling has extended an invitation to one of the Sperling breakfasts (8-9 a.m. at the Sheraton-Carlton on weekdays). About 30 newsmen usually attend and the Q&A session is "on-the-record".

Recommendation: Defer acceptance until later part of April at the earliest.

  
Assistant to the Director

25X



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Executive Registry

77-57613

1 March 1977

25X1

MEMORANDUM FOR:

[Redacted]  
Special Assistant to the DCI

SUBJECT : Priority Problems and Issues for Admiral Turner's  
Attention

1. I have three large problems that the new DCI will need to grapple with early. They are:

-- PRM 10. As I mentioned at this morning's meeting, this is a very complex requirement indeed. The intelligence input will be made in many ways at many levels and it will be difficult to prevent duplication and overlap. In comprehensive net assessment, we will also be breaking new ground. The deadlines are short. A way must be found to mobilize intelligence resources in an orderly way if the best use is to be made of them and if PRM 10 is not to bring all other intelligence analysis to a virtual halt. Given the importance of this issue, I believe Admiral Turner may wish to take a personal hand early in the process.

-- NIE 4-1-77. This is the major estimate on warning of war in Europe. It is a paper that needs to be done thoroughly and will require time. It is also an important input to certain aspects of PRM 10 and we expect to be under great pressure to advance the deadlines on this estimate, which we presently are hoping to complete in May. If we are to do this job properly, and it needs to be done properly, we will need the DCI's support in resisting these pressures.

*Handwritten signature*  
D. I. [unclear]

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-- Manpower. The tasks set by the new administration are stretching the resources of the National Intelligence staff to the limit. Of our 11 senior positions, one is new and not yet filled, one is vacant, and at least three more will become vacant through retirement or completion of tour by the end of the summer. I have felt that I could not recruit officers who would be the DCI's personal representatives without his agreement and without being able to give them some sort of assurance that the jobs will continue at more or less their present level of importance. Moreover, I need the DCI's active backing in order to get quality people from State and Defense. I realize that the answers I need preclude decisions that will be made under PRM 11 several months from now, but the demands of such papers as PRM 10 won't wait.

2. Admiral Turner has also asked for a briefing on what we have done so far for President Carter. It seems agreed that I'm the logical person to do this, and I am prepared to do so on a few hours notice.



Richard Lehman  
Deputy to the DCI for National Intelligence

25X1

D/DCI/NI:RLehman:lm (1 Mar 77)

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77-576/2

28 FEB 1977

MEMORANDUM FOR: SA/DCI

FROM : William W. Wells  
Deputy Director for Operations

SUBJECT : Issues for Admiral Turner's Immediate  
Attention

The Operations Directorate has no problems or issues requiring Admiral Turner's immediate attention. We should very soon, however, brief him on (a) the Directorate's vital sources which are regularly used in the PDB, (b) the special channels maintained by this Directorate to foreign leaders which have been described to Secretary Vance and Dr. Brzezinski for their possible use and (c) the state of CIA-State relations, a subject of current negotiations.

William W. Wells

William W. Wells

25X1

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28 FEB 1977

Executive Registry
77-59611

MEMORANDUM FOR: Special Assistant to the DCI  
SUBJECT : Priority Items for Admiral Turner's Attention

X1 The only item in our area that needs to be on the list for Admiral Turner is the upcoming series of Congressional appearances to present and defend the 1978 budget. We are telephoning [ ] to ensure that these briefings are included on the list submitted by OLC.

[ ]  
James H. Taylor  
Comptroller

cc: OLC

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